

JUSTIFICATION AND APPROVAL
USTRANSCOM JUSTIFICATION FOR
OTHER THAN FULL AND OPEN COMPETITION
PORT OF TOMBOLO, ITALY
STEVEDORING & RELATED TERMINAL SERVICES (S&RTS)
W912CM-12-D-8011

1. CONTRACTING ACTIVITY

United States Transportation Command (USTRANSCOM), Directorate of Acquisition, Specialized Transportation and Support Division, 508 Scott Drive, Building 1900W, Scott AFB IL 62225-5357.

2. NATURE AND/OR DESCRIPTION OF THE ACTION BEING APPROVED

This justification for other than full and open competition (J&A) supports the modification to contract W912CM-12-D-8011 to allow an additional period of performance of six (6) months. This J&A supports the extension modification in accordance with the Rock Island Contracting Command (RICC) local clause CCE 217-4000, Option to Extend Services. Although this clause was included in the contract, the pricing for the extension period was not evaluated at the time of award. The Surface Deployment and Distribution Command (SDDC) requires continued support for Stevedoring & Related Terminal Services (S&RTS) at the Port of TomboLO, Italy. This extension will meet mission requirements while the competition for the follow-on acquisition is completed. The current Period of Performance (PoP) on the contract is from 1 Feb 2013 through 31 Jan 2015. A modification shall be accomplished extending the current contract to ensure no disruption in services to the customer. The Period of Performance (PoP) for this extension shall be from 1 Feb 2015 through 31 Jul 2015. The total estimated value for this action is

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3. DESCRIPTION OF THE SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS

The extension of the contract will provide the 839th Transportation Brigade (Bn) the services needed to maintain and sustain current and future operations. Stevedoring and Related Terminal Services (S&RTS) is required for the movement of military cargo and personal property/household goods through the Port of TomboLO, Italy in support of the national strategic interests of the United States of America. The contractor shall provide all S&RTS in connection with the receipt, disposition, processing and loading/discharging of vessels to include all labor, equipment, tools, documents, materials and miscellaneous supplies and services at the Port of TomboLO.

The Port provides handling of Department of Defense (DoD) sponsored export and import cargo and personal property for SDDC, 839th Trans Bn. Services include vessel loading, vessel discharge, receipt of cargo, disposition of cargo, stuffing/un-stuffing of cargo, inter-terminal transfer of cargo and onward movement of cargo management expertise at operational areas at

the Port of Tombolo. Types of vessels used for these missions are mainly roll-on/roll-off, but the contract allows for break-bulk/combo vessels as well. [REDACTED]

Specifically, the contract will be extended six (6) months until 31 Jul 2015. The contractor is already in place and will allow the 598th Trans Bn to proceed with the loading/discharging of military vehicles, government owned-containers, and household goods.

Having the capability in Tombolo is critical to the 839th Trans Bn's ability to respond to short-notice requirements. [REDACTED]

The Port of Tombolo is a port that is often seen as a European shortsea hub or global hub for transshipment to Africa. The port has vast Roll On/Roll Off (RORO) terminals where new and second-hand, heavy machinery, project cargo and other rolling stock are handled. The port is also used to handle oversize cargo or cargo that is too large to be stuffed into containers.

The 409th Contracting Support Brigade awarded the current contract in December 2011 which included a base period with 2 option years and transferred the contract to Rock Island Contracting Command (RICC). An extension is needed due to the Procurement Authority for S&RTS contracts being transferred from Rock Island Contracting Command (RICC) to USTRANSCOM/AQ on 1 November 2013. Recent cut backs and government furloughs prevented RICC the procurement lead time necessary for a complex acquisition. S&RTS contracts require extensive Source Selection Evaluation (SSE) of competitive offerors and this was not possible prior to transfer. An extension will allow time for re-procurement of this service. The total estimated value for this action is [REDACTED]

Tombolo Dock is a very unique location, offering support to our customer the 731st Munitions Squadron. [REDACTED]

Munitions from this facility have been utilized for several high profile combat support missions during the past few years. Small quantities of munitions can be moved via rail or line haul truck. For larger quantities however, ocean vessel transport is the most efficient method. [REDACTED]

[REDACTED] Contingency missions often occur with little advance notice. Without a valid S&RTS contract in place, and a contractor capable of supporting short notice missions, the 839th will be unable to meet the needs of the 731st Munitions Squadron.

4. STATUTORY AUTHORITY PERMITTING OTHER THAN FULL AND OPEN COMPETITION

10 U.S.C. 2304(c)(1) as implemented by FAR 6.302-1(a)(2)(iii)(B)-- Only one responsible source and no other supplies or services will satisfy agency requirements. Services are deemed to be available only from the original source for the continued provision of highly specialized services when award to any other source will result in unacceptable delays in fulfilling the agency's requirements.

5. DEMONSTRATION THAT THE NATURE OF THE ACQUISITION REQUIRES USE OF THE AUTHORITY CITED

Based on the following reasons, it is determined that only one source, Sardelli Logistics and Forwarding SRL is capable of meeting the operational requirements with the highest degree of confidence and minimizing unanticipated disruptions. The Port of Tombolo, Italy has vessels scheduled on a continual basis to support import and export of military cargo and personal property shipments.

Sardelli Logistics and Forwarding SRL provides S&RTS for the Port of Tombolo, Italy. Sardelli Logistics and Forwarding SRL S&RTS contractor is the sole contractor knowledgeable in the current movement of DoD military cargo and personal property through the Port of Tombolo, Italy. The Contractor has been in place since 1998. [REDACTED]

[REDACTED] Current and ongoing missions are a necessity and must not have an interruption in services. Sardelli Logistics and Forwarding SRL, has been performing the current effort and is exposed to the safety intricacies of the equipment. A break in service would prevent the shipment of cargo under free-in or free-out terms of service, severely limiting the ability to effectively utilize this major seaport. Alternate ports or terms of service can mitigate this to some degree, but political or operational constraints associated with those alternatives limit their effectiveness. For example, if the use of ports in Germany for certain cargoes due to political reasons was stopped, Tombolo, Italy would be the only realistic recourse in northern Europe. Also, if the mission requires the use of Rhine River barge service connected to an ocean terminal, then Tombolo, Italy is again the best choice.

The extension provides the best opportunity for mission success, allows the 598th Transportation Bn adequate transition to a new contract awardee, and mitigates the possibility of negative impact to the nation's strategic combat effectiveness which the Port of Tombolo supports.

6. DESCRIPTION OF EFFORTS MADE TO ENSURE THAT OFFERS ARE SOLICITED FROM AS MANY POTENTIAL SOURCES AS IS PRACTICABLE

Sardelli Logistics and Forwarding SRL is the incumbent contractor for this extension and is uniquely qualified to perform the required work. Competitive offers were not sought for the proposed six (6) month extension. TCAQ anticipates release of the new competitive Request for Proposal (RFP) in February 2015.

7. DETERMINATION BY THE CONTRACTING OFFICER THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE

In accordance with Rock Island Contracting Command (RICC) local clause CCE 217-4000, Option to Extend Services, pricing for this extension will be within the limits and at the rates specified in the contract. The base year and option year prices to provide the S&RTS for the movement of military cargo were determined fair and reasonable at the time of award based adequate price competition (FAR 15.403-1(c)(1)(i) and a comparison of historical prices paid for this service (FAR 15.404-1(b)(2)(ii)). This is a six (6) month extension option from a previously

competed requirement in which proposals were received from one (1) offeror. The anticipated cost of this contract action is considered fair and reasonable based on previous price competition and a comparison of historical prices paid for this service (FAR 15.404-1(b)(2)(ii)).

8. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED AND THE RESULTS

Extensive market research was conducted in accordance with FAR Part 10 for the original acquisition and prior to the exercise of each of the option years under the contract. In accordance with Rock Island Contracting Command (RICC) local clause CCE 217-4000, Option to Extend Services, pricing for this extension will be within the limits and at the rates specified in the contract. The anticipated cost of this contract action is considered fair and reasonable based on previous price competition and a comparison of historical prices paid for this service (FAR 15.404-1(b)(2)(ii)). Thus, additional market research was not conducted.

9. OTHER FACTS SUPPORTING THE USE OF OTHER THAN FULL AND OPEN COMETITION

None.

10. A LIST OF THE SOURCES, IF ANY, THAT EXPRESSED, IN WRITING, AND INTEREST IN THE ACQUISITION

None.

11. A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS TO COMPETITION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES REQUIRED

The Government has begun the acquisition process of competing the required services. TCAQ anticipates release of the new competitive Request for Proposal (RFP) in February 2015.

12. CONTRACTING OFFICER CERTIFICATION

I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.


BECKY S. MOLLOY
Contracting Officer

9 JAN 15
Date

13. TECHNICAL/REQUIREMENTS PERSONNEL CERTIFICATION

I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.



BRANDON SNYDER
Functional Manager, SDDC, G3

9 JAN 2015
Date

CONTRACTING ACTIVITY: USTRANSCOM/TCAQ-R

PROGRAM/PROJECT: Tombolo, Italy Stevedoring & Related Terminal Services (S&RTS)

AUTHORITY: FAR 6.302-1(a)(2)(iii)(B)

ESTIMATED CONTRACT COST: [REDACTED]

REVIEW AND APPROVAL:

[REDACTED]

BECKY S. MOLLOY
Contracting Officer

9 Jan 15
Date