

**USTRANSCOM LIMITED SOURCE JUSTIFICATION**  
**USTRANSCOM Reference Data Management (TRDM)**  
**HTC711-11-F-D028**

**1. CONTRACTING ACTIVITY.**

United States Transportation Command, DPO Support Division, USTRANSCOM/TCAQ-D, 508 Scott Drive, Building 1900W, Scott AFB, IL 62225.

**2. NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED.**

USTRANSCOM/TCJ6-A requires continued contract support for USTRANSCOM Reference Data Management (TRDM). USTRANSCOM/TCJ6-A requires other than full and open competition for TRDM from TRI-COR Industries. A task order was awarded as a sole source award to TRI-COR in accordance with FAR 8.405-6(b)(2) Logical Follow-on to an original Federal Supply Schedule order. The task order was awarded on 1 April 2011 with an eighteen (18) month period of performance ending 30 September 2012. In August 2012, USTRANSCOM/TCJ6-A identified the need for an extension of these services for an additional six (6) months ending 31 March 2013. An additional two (2) month period of performance is now required to complete the source selection for the new requirement, which is expected to be awarded by 1 June 2013. The addition of a two (2) month period of performance is being issued by modification to the current task order as a mutual agreement of both parties IAW FAR 52.212-4(c) Changes.

Task Order Timeline:

	Period of Performance	Months	Dollar Value
18 months (Logical Follow-on)	1 April 2011 – 30 September 2012	18	\$6,183,971.33
Add FAR 52.217-8	1 October 2012 – 31 March 2013	6	\$1,835,464.38
Add 2 Month PoP	1 April – 31 May 2013	2	

**3. DESCRIPTION OF SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS.**

The purpose of this requirement is to ensure the USTRANSCOM mission-critical transportation reference data continues to flow uninterrupted to vital Information Technology (IT) systems in as secure a manner as possible. Any TRDM system failure or communications compromise has immediate impact on Department of Defense (DoD) mission performance.

It is in the best interest of the Government to have the existing vendor, TRI-COR, continue this work as a two month extension of follow-on work. Any other vendor requires TRDM, MSC, IC3, and SMS ramp-up time before they would become effective thus increasing costs in both time and money to the Government. Originally stated in the previous limited source justification, the estimated time required to bring a new contractor on-board and up to the fundamental knowledge level required to support this effort is approximately 6 – 9 months. Based on the labor costs from FY12, this transition period could cost up to \$2,081,000.00.

TRDM is a critical component in the IC3 retirement plan and any impact to the existing retirement schedule could jeopardize the ability for USTRANSCOM to meet the functional requirements and delay the retirement of the system. By exploiting TRI-COR's intimate knowledge of the retirement effort and their relationships with the parties involved, the Government saves time and duplicative costs from the transition period and overall development effort.

TRI-COR Industries was the original contractor performing the work under the current task order. The total amount of all services, including travel and other direct costs (ODC), performed under the current task order is \$8,019,435.71. The total estimated value of adding a two (2) month period of performance is . The period of performance for this task order will be extended from 31 March 2013 to 31 May 2013.

#### **4. IDENTIFICATION OF THE JUSTIFICATION RATIONALE.**

FAR 52.212-4 (Changes). Changes in the terms and conditions of this contract may be made only by written agreement of the parties. This extension is being entered into by mutual agreement of both parties.

#### **5. DEMONSTRATION OF THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS TO PROVIDE THE REQUIRED SUPPLY OR SERVICE.**

The current TRDM contract expires 31 March 2013, and the need for an extension of services to task order HTC711-11-F-D028 has been identified. A two (2) month period of performance from 1 April 2013 to 31 May 2013 will allow the Government to complete the on-going source selection and select a best value offeror for a 1 June 2013 contract start date.

USTRANSCOM must have continued service from TRI-COR Industries for TRDM support because it is vital to the success of our mission. Any gap in support or loss of expertise during this critical period could jeopardize delivery of USTRANSCOM IT service creation and security enhancement work TRDM is doing which enables transportation reference data capability for the USTRANSCOM JDDE. The TRDM PWS contains a significant and diverse number of tasks as indicated in Section 3 to include the development of critical web services and the consumption of enterprise reference data in support of USTRANSCOM initiatives. Execution of these tasks includes:

- Development of web services as identified through functional requirements to support the retirement of IC3. This effort requires sufficient knowledge gained through numerous meetings with the functional MSC community over the last few months.
- Consumption of existing reference data functionality within IC3 to include the modeling and population of tables within TRDM. The current vendor has worked closely with MSC to gain an intimate understanding of their requirements and ensure trust in getting the task completed as scheduled.

- Interface design and development to provide the reference data to SMS. TRDM personnel have worked diligently with SMS personnel to define the interface requirements and begin design of the solution.

To complete the tasks described in Section 3 requires significant amounts of TRDM corporate knowledge or background history. It is impossible to duplicate the required knowledge in this limited period of time without causing significant risk to this vital USTRANSCOM responsibility. Additionally, any TRDM system failure or communications compromise has an immediate impact on DoD mission performance as TRDM provides vital, mission-critical transportation reference data. If there is a gap in service, USTRANSCOM's ability to provide and maintain this data is effectively lost for the period of time a gap in services exists.

**6. DETERMINATION BY THE CONTRACTING OFFICER THAT THE ORDER REPRESENTS THE BEST VALUE CONSISTENT WITH FAR 8.404(d).**

GSA IT Schedule rates are already being utilized under this task order. These rates have already been determined fair and reasonable by GSA. In addition, when the task order was awarded the Government performed a technical review of labor hours and skill mixes proposed by TRI-COR Industries. These rates will be extended "as is" for the two month extension period.

**7. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED, AND THE RESULTS, OR A STATEMENT OF THE REASON MARKET RESEARCH WAS NOT CONDUCTED.**

Market research was not conducted for this two (2) month extension period.

**8. ANY OTHER FACTS SUPPORTING THE JUSTIFICATION.**

N/A

**9. A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE RESTRICTED CONSIDERATION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES IS MADE.**

There are no barriers leading to restricted competition. Prior to issuing the logical follow-on task order for these services required under this acquisition, services were previously procured under a competitive procurement. During this two (2) month extension period, a competitive best value source selection will be finalized to continue services beyond 31 May 2013.

**CONTRACTING ACTIVITY:** United States Transportation Command, DPO  
Support Division, USTRANSCOM/TCAQ-D, 508 Scott  
Drive, Building 1900W, Scott AFB IL 62225-5357

**PROGRAM/PROJECT:** TRDM (Technology Transition Contract)

**AUTHORITY:** FAR 52.212-4(c)

**ESTIMATED CONTRACT COST:**

**10. CONTRACTING OFFICER'S CERTIFICATION.**

I certify that the data supporting this limited source justification is accurate and complete to the best of my knowledge and belief.

~~LISA~~ GROSS  
Contracting Officer

21 Mar '13  
DATE

**11. TECHNICAL AND REQUIREMENTS PERSONNEL CERTIFICATION.**

I certify that the data supporting this limited source justification is accurate and complete to the best of my knowledge and belief.

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LCDR WANDA D. MARTIN  
TRDM Program Manager

21 Mar 13  
DATE

**REVIEW:**

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Office of the Staff Judge Advocate

21 Mar '13  
DATE