

JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION

Enterprise Architecture

5 September 2013

1. CONTRACTING ACTIVITY.

United States Transportation Command, DPO Support Division, USTRANSCOM/TCAQ-D, 508 Scott Drive, Building 1900, Scott AFB, IL 62225.

2. NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED.

USTRANSCOM/TCJ6-A requires other than full and open competition for USTRANSCOM Enterprise Architecture (EA) from Trident3. A contract was awarded as an 8(a) sole source award to Trident3 on 1 October 2012 with a twelve (12) month period of performance. USTRANSCOM/TCJ6-A requires an extension of these services for an additional six (6) months ending 31 March 2014 until the source selection for the follow-on can be completed. This action constitutes a labor hour contract action to continue services currently provided under contract HTC711-12-C-D002.

3. DESCRIPTION OF SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS (INCLUDING THE ESTIMATED VALUE).

The USTRANSCOM EA contract facilitates cross domain analysis and the identification of duplicate investments, gaps, and opportunities for collaboration within and across the Joint Deployment and Distribution Enterprise (JDDE). The EA support uses reference models that are based upon the Federal Enterprise Architecture Framework (FEAF) and the DoD Architecture Framework (DoDAF). In addition to reference models, this effort supports building of DoDAF architecture views to support DoD and Joint interoperability policies/mandates and to provide overarching guidance to programs within the JDDE. This contract influences the JDDE by using EA to improve enterprise business processes and implement the USTRANSCOM Corporate Services Vision (CVS). The CVS is a service oriented architecture (SOA) approach to identify and re-use services across the JDDE. This transformational initiative requires the Contractor to propose innovative approaches that are congruent with currently used reference models and the DoDAF. Approaches must also meet higher-level DoD and Joint mandates.

This extension is vital to the success of the USTRANSCOM/J6 mission. Any gap in support during this critical period could jeopardize EA support for several ongoing key activities. The total estimated value of this six (6) month extension is \$ _____, making the total value of the contract _____.

4. STATUTORY AUTHORITY PERMITTING OTHER THAN FULL AND OPEN COMPETITION.

10 USC 2304(c)(1) -- Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements.

5. DEMONSTRATION THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS REQUIRE USE OF AUTHORITY CITED.

The current Trident3 contractors are supporting the Government in the integration of the USTRANSCOM Enterprise Architecture with Air Force Air Mobility Command (AMC) and Army Surface Deployment and Distribution Command's Architecture. This process is currently underway and is a top priority for USTRANSCOM and the Component Commands. This activity requires migrating TCAQ Program architecture into the AMC Combined Architecture Tool Suite (CATS) computer system and translating the SCOR based Operational Architectures (OAs) that our AQ systems are mapped to with the CATS integrated activity list (IAL) from AMC and SDDC. In support of the Government, Trident3 is in the midst of translating USTRANSCOM operational activity verbiage from its current form to match the terminology used by AMC (the owner of the CATS tool). Information needed to complete this task currently resides in several locations and some must be gathered from the Program Managers (PMs). Trident3 contractors have knowledge of what information is available and where it is located as well as established lines of communications with the PMs and AMC leads for this project. Trident3 also has knowledge and understanding of the CATS tool which has not been used by USTRANSCOM in the past. Additionally, they are working collaboratively with AMC in the integration process which requires USTRANSCOM Architects to inform and teach AMC about the unique activities that cross the Enterprise for which USTRANSCOM is responsible.

The Trident3 contract personnel are playing a significant role in the "Strategic Architecture" USTRANSCOM Commander-directed study to integrate multi-modal processes and supporting information technology across USTRANSCOM directorates and Component Commands, by developing new architecture artifacts. These artifacts have aided the Command in describing and scoping the task. Trident3 contractors are able to rapidly respond because of the knowledge gained from their experience during this contract period. Their knowledge of the functional activities and processes of USTRANSCOM and the Component Commands, and the current architecture products, (many of which they have developed under the guidance of the Government) will continue to be of great value to this high visibility and fast-paced task.

Additionally, six personnel from this contract are embedded in other USTRANSCOM Directorates (J3, JDPAC, J5, EIL, and J6-R) to provide them with architectural assistance. This requires specialized knowledge of current architecture products as well as knowledge of the roles and activities of the other Directorates they are supporting.

These specialized tasks are in addition to completing routine architectural duties. Critical time will be lost with a reduced level of support if new contractors are brought in at this point due to a

significant learning curve. It is also likely the cost of a six month contract to any other firm would result in higher costs in order to hire and maintain personnel for only a six month effort.

It is in the best interest of the Government to have the existing vendor, Trident3 continue to perform this work through 31 March 2014 until the follow-on effort can be awarded. Any other vendor requires ramp-up time before they would become effective thus increasing costs in both time and money to the Government. By exploiting Trident(3)'s intimate knowledge of the required effort, the Government will save time and avoid duplicative costs from a transition period, that would be quickly followed by another transition period under for the follow-on effort contract.

6. DESCRIPTION OF EFFORTS MADE TO ENSURE OFFERS ARE SOLICITED FROM AS MANY POTENTIAL SOURCES AS PRACTICABLE, WHETHER A NOTICE WILL BE PUBLICIZED AS REQUIRED BY FAR 5.2, AND IF NOT, THE APPLICABLE EXCEPTION.

Trident3 is the incumbent contractor for this extension and is uniquely qualified to perform the required work. This extension is being awarded in accordance with FAR 52.217-8, Option to Extend Services, but this period was not evaluated at award. Therefore no other sources were solicited. However, the consolidated requirement is a competitive best value source selection. Publicizing is required by FAR 5.201(b)(1) for this action in accordance with FAR 5.101(a).

7. DETERMINATION BY THE CONTRACTING OFFICER THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE.

The cost of this action is anticipated to be fair and reasonable as the current contract was awarded on 1 Oct 12 establishing the labor rates that will be utilized for this extension IAW 52.217-8.

8. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED AND THE RESULTS OR A STATEMENT OF THE REASONS MARKET RESEARCH WAS NOT CONDUCTED.

Market research was not conducted for this six (6) month extension period. However, market research was completed for the follow on requirement which is a best value competitive source selection set aside for 8a companies.

9. ANY OTHER FACTS SUPPORTING THE USE OF OTHER THAN FULL AND OPEN COMPETITION.

To achieve greater efficiencies and collaboration, USTRANSCOM, Air Force AMC and Army SDDC are combining Enterprise Architecture, Enterprise Engineering, Data Management and Tools contract support. As the three agencies integrate into a single Community of Interest

construct, they will be able to analyze across the operational processes and systems that support the JDDE. A solicitation was issued and proposals are currently being evaluated for the consolidated effort. The complexity of this consolidation has resulted in delays in the acquisition process. Multiple performance work statement changes, key personnel changes, and budgetary concerns have contributed to the delays.

10. LISTING OF SOURCES THAT EXPRESSED, IN WRITING, AN INTEREST IN THE ACQUISITION.

N/A

11. A STATEMENT OF ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS TO COMPETITION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES REQUIRED.

During this six (6) month extension period, the source selection for the consolidated follow-on effort will be finalized to continue services beyond 31 March 2014.

12. CONTRACTING OFFICER'S CERTIFICATION.

I certify the justification for use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

DENISE CAMERON
Contracting Officer

13. TECHNICAL/REQUIREMENTS PERSONNEL CERTIFICATION.

I certify that data supporting recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

RHONDA CAMPOS 
Enterprise Architecture COR