

[REDACTED]

## JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION

### **Radio Frequency Identification Improvements to In-Transit Visibility (ITV) Supporting United States Transportation Command (USTRANSCOM) ITV Integration Division HTC711-09-D-0004-0012**

#### **1. CONTRACTING ACTIVITY.**

United States Transportation Command, DPO Support Division, USTRANSCOM/TCAQ-D, 508 Scott Drive, Building 1900W, Scott AFB, IL 62225.

#### **2. NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED.**

USTRANSCOM J5/J4-T requires continued support from the Automatic Identification Technology (AIT) contract. USTRANSCOM J5/J4T requires other than full and open competition for AIT Support from SRA International Inc. This task order will be replaced by a new competitive Indefinite Delivery Indefinite Quantity (IDIQ). Due to continued protests, the performance under the new IDIQ contract will not be ready to begin on 01 February 2015 and the new vendor will need adequate ramp-up time to prepare for contract start. Therefore an extension of 1.5 months (01 February 2015 through 16 March 2015) is necessary to avoid a break in service. The addition of this 1.5 month extension will be issued by modification to the current contract as a mutual agreement of both parties IAW FAR 52.212-4(c) Changes. The tasks required during the extension period are identical to those currently being performed.

#### **3. DESCRIPTION OF SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS.**

The purpose of this requirement is to provide support to provide broad RFID technical support in the development of policy, standards, guidance, and technical direction to USTRANSCOM's ITV Integration Division (TCJ5/4-T). This effort will increase the warfighters' trust in the system, reduce reorders that cause unnecessary shipments, and streamline ITV business processes.

It is in the best interest of the Government to have the existing vendor, SRA, continue this support for this extension period. Any other vendor would not have enough ramp-up time to become effective.

The total estimated value of the extension period is [REDACTED].

#### **4. STATUTORY AUTHORITY PERMITTING OTHER THAN FULL AND OPEN COMPETITION.**

10 USC 2304(c)(1) -- Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements.

An additional 1.5 months of support is urgently needed to avoid a break in service. SRA is the only responsible source capable of providing continued services without significant ramp-up time and a break in service is unacceptable to the Government.

[REDACTED]

**5. DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR THE NATURE OF THE ACQUISITION REQUIRES USE OF THE AUTHORITY CITED.**

SRA International Inc possesses significant AIT/ITV skills that are crucial to meet the Government's requirements during these extension periods. AIT/ITV work is complex and technical in nature. Utilizing another vendor for this short period would take an inordinate amount of time and expense to understand and fulfill the Government's requirements since another vendor would have to familiarize itself with the existing Performance Work Statement (PWS) and ongoing work. In addition, SRA provides key subject matter experts in important programs that are in critical stages and any loss of momentum would have significant consequences affecting asset visibility. They are the lead contractor in the Department's Radio Frequency Identification migration effort,

**6. DESCRIPTION OF EFFORTS MADE TO ENSURE THAT OFFERS ARE SOLICITATED FROM AS MANY POTENTIAL SOURCES AS IS PRACTICABLE, INCLUDING WHETHER A NOTICE WAS OR WILL BE PUBLICIZED AS REQUIRED BY SUBPART 5.2 AND, IF NOT, WHICH EXCEPTION UNDER 5.202 APPLIES.**

Other offers were not solicited for this extension period due to the unexpected requirement for an extension. Additionally, there would not be enough time for a different contractor to gain the necessary knowledge needed for current activities, which are specific to USTRANSCOM. This requirement is exempt from publicizing in accordance with FAR 5.202(a)(6).

**7. DETERMINATION BY THE CONTRACTING OFFICER THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE.**

The Government intends to issue a modification to the current task order to add a 1.5 month period of performance and the vendor will be asked to provide a proposal for this new period, which the Contracting Officer's Representative (COR) and Contracting Officer will review. The Contracting Officer hereby determines the anticipated cost to the Government will be fair and reasonable based upon the contractor utilizing the current labor categories on contract and a Government review of any escalation in labor rates to determine whether the increase is fair and reasonable.

**8. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED AND THE RESULTS OR A STATEMENT OF THE REASON MARKET RESEARCH WAS NOT CONDUCTED.**

Additional market research was not conducted for this extension period since SRA is the only responsible source capable of providing continued services without significant ramp-up time or a break in service which is unacceptable to the Government.



**9. ANY OTHER FACTS SUPPORTING THE USE OF OTHER THAN FULL AND OPEN COMPETITION.**

N/A

**10. A LISTING OF THE SOURCES, IF ANY, THAT EXPRESSED, IN WRITING, AN INTEREST IN THE ACQUISITION.**

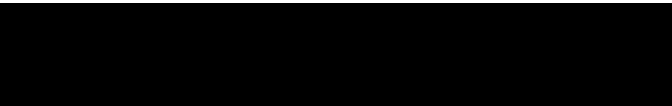
N/A

**11. A STATEMENT OF ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE RESTRICTED CONSIDERATION BEFOR ANY SUBSEQUENT ACQUISITION FOR THE SERVICES IS MADE.**

There are no barriers leading to restricted competition. During this extension period, a competitively awarded IDIQ contract will be finalized to continue services beyond 16 March 2015.

**12. CONTRACTING OFFICER'S CERTIFICATION.**

I certify that the data supporting this justification for other than full and open competition is accurate and complete to the best of my knowledge and belief. I hereby determine that the circumstances identified in Paragraph 4 apply.



BELFIELD C. COLLYMORE  
Contracting Officer

21 Jan 2015  
DATE

**13. TECHNICAL AND REQUIREMENTS PERSONNEL CERTIFICATION.**

I certify that the data supporting this justification for other than full and open competition is accurate and complete to the best of my knowledge and belief.



JOHN M. KRAMAREZYK  
Chief, AIT Implementation Branch

21 JAN 2015  
DATE