JUSTIFICATION AND APPROVAL FOR
OTHER THAN FULL AND OPEN COMPETITION
GFM Unidata Software License Renewal, HTC711-11-Q-D043

1. **CONTRACTING ACTIVITY.**

United States Transportation Command, DPO Support Division, USTRANSCOM/ TCAQ-D, 508 Scott Drive, Building 1900W, Scott AFB IL 62225-5357.

2. **NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED.**

SDDC requires other than full and open competition for the renewal of the Unidata software license for the Global Freight Management (GFM) Program from Rocket Software LLC, 4700 S. Syracuse, Suite 400, Denver, CO 80237. This constitutes a firm-fixed price contract action to continue services currently provided under order number HTC711-10-M-D007, which was awarded as a sole source award. Award of a firm-fixed price contract is anticipated.

3. **DESCRIPTION OF THE SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS.**

The purpose of this requirement is to provide Unidata Software licenses in support of the GFM program. This software maintenance contract will provide software patches, maintenance releases, and software upgrades which help prevent GFM system failures. The total estimated value of this acquisition is with a period of performance of 1 May 2011 to 30 April 2012.

4. **STATUTORY AUTHORITY PERMITTING OTHER THAN FULL AND OPEN COMPETITION.**

FAR 6.302-1(a)(2), Only One Responsible Source.

5. **DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR NATURE OF THE ACQUISITION REQUIRES THE USE OF THE AUTHORITY CITED.**

SDDC currently operates and maintains the GFM system on behalf of all DOD agencies and activities worldwide. This system is the capstone automated execution system of the Defense Transportation System (DTS) for the movement of domestic freight, providing DoD traffic managers with an information management system for the procurement of commercial freight transportation services in peacetime and in wartime, ensuring readiness. Unidata is a critical component of the GFM system. The software licenses and support provided by Rocket Software have unique technical characteristics that are critical to the functionality of GFM, and Unidata is proprietary software. Without Unidata, GFM could incur massive costs, risks, and prolonged mission failure.

Per the letter provided to the Government by Rocket Software on 16 March 2011, "License sales and Software Subscription and Support for U2 programs are restricted to Rocket Software directly. Therefore all renewals must remain with Rocket Software, not through a reseller. Due to these license restrictions, Rocket Software is the sole source for software support renewal on your UniVerse licenses."

6. **DESCRIPTION OF EFFORTS MADE TO ENSURE THAT OFFERS ARE SOLICITED FROM AS MANY POTENTIAL SOURCES AS PRACTICABLE.**

A combined synopsis/solicitation will be posted to Fedbizopps IAW FAR 5.102 (a) (1) and FAR 5.102 (a) (6).

7. **DETERMINATION BY THE CONTRACTING OFFICER THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE.**

The Contracting Officer is unable to make this determination until after receipt of the quote for this requirement; however, commercial pricing and previous prices paid for these and similar services will be reviewed in order to determine a fair and reasonable cost.

8. **DESCRIPTION OF THE MARKET RESEARCH CONDUCTED AND THE RESULTS, OR A STATEMENT OF THE REASON MARKET RESEARCH WAS NOT CONDUCTED.**

Market research conducted via the internet and Rocket Software's website confirmed the information provided by Rocket Software that they are the sole providers of software license renewals for Unidata.

In accordance with DFARS 208.7403, a search was conducted on the Enterprise Software Initiative (ESI) website and Unidata software was not found.

9. **ANY OTHER FACTS SUPPORTING THE USE OF OTHER THAN FULL AND OPEN COMPETITION.**

The GFM system is unable to function without the use of Unidata. Use of a different product would require a massive redesign of GFM that would be cost prohibitive to the Government and which would cause major schedule disruption and possible mission failure.

10. **A LISTING OF SOURCES, IF ANY, THAT EXPRESSED, IN WRITING, AN INTEREST IN THE ACQUISITION.**

None.

11. **A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS TO COMPETITION BEFORE MAKING ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES REQUIRED.**

Based on the information and conclusions drawn in paragraphs three, five, and nine of this document, we conclude that there are no other offerors able to provide the services needed.

12. **CONTRACTING OFFICER'S CERTIFICATION.**

I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

Lisa A. Gross
LISA A. GROSS

1 Apr 2011
Date

13. **TECHNICAL/REQUIREMENTS PERSONNEL CERTIFICATION.**

I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

Jesse Adkins
JESSE ADKINS
GFM IT Specialist, SDDC/G6

1 APR 2011
Date