#### JUSTIFICATION FOR BRAND NAME

RFQ: HTC711-13-Q-D017

## Agile Transportation for 21st Century (AT21) SIPRNet webMethods

## 1. CONTRACTING ACTIVITY

United States Transportation Command, DPO Support Division, USTRANSCOM/TCAQ-DPO, 508 Scott Drive, Building 1900W, Scott AFB, IL 62225.

## 2. NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED

USTRANSCOM/TCAQ AT21 Program Management Office (AT21 PMO) requires webMethods software to be used on the AT21 SIPRNet.

## 3. DESCRIPTION OF SERVICES REQUIRED TO MEET AGENCY'S NEEDS

webMethods is a specialized commercial business process management system (BPMS), manufactured by Software AG, that provides technology framework for modeling alternatives for process improvement, collaborating on design of new capabilities, and quickly building out solutions without costly and time intensive software code development. Its product suite provides a set of tools and technologies used to design, enact, analyze, and control operational business processes. webMethods will enable USTRANSCOM to standardize and automate its existing ad-hoc, manual processes for transportation planning and execution. Using webMethods, transportation planners can measure, respond to, and control all aspects and elements of their operational processes.

Total estimated value of this acquisition is based on Independent Government Cost Estimate (IGCE) AT21-011713-001 dated 5 March 2013.

### 4. THE AUTHORITY AND SUPPORTING RATIONALE.

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10 U.S.C.2304 (c)(1) & FAR 16.505(a)(4)(i) Item Peculiar to One Manufacturer-Brand Name

The purchase of webMethods® is essential to the Government's requirements and market research indicates other companies' similar products cannot meet or cannot be modified to meet the agency's needs in a cost-effective or timely manner.

USTRANSCOM has previously selected and approved webMethods for AT21 development and it is already in use in the development, UNCLASSIFIED staging and UNCLASSIFIED production systems. This additional purchase of WebMethods infrastructure is needed to complete deployment of AT21, notably in the CLASSIFIED staging and CLASSIFIED production systems. Purchase of a competing BPMS product would require replacing WebMethods infrastructure in the other AT21 environments and a substantial duplication of cost to the Government that is not expected to be recovered through competition. Similarly, projects utilizing WebMethods are well underway and a considerable re-write of code would be necessary to switch to a competing product, causing a significant delay in the AT21 program.

AT21 has structured much of its system development effort, schedule, and full operational capability (FOC) on webMethods®. Without webMethods, capabilities that have been publicized to be delivered long before FOC date of September 2013 will be delayed. USTRANSCOM enterprise is well-versed in webMethods®. This software integrates well with other products used in our development and production environments, and uses a common graphical user interface in many environments without having to accomplish development or configuration management activities in standalone products. Only webMethods® supports AT21 development and COOP operations without having to change development or configuration management activities.

# 5. DETERMINATION BY THE CONTRACTING OFFICER THAT ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE.

This determination will be made through review of competitive pricing and published commercial product price lists, GSA schedules and non-DOD IDIQ contracts. Because USTRANSCOM has purchased webMethods numerous times before, the pricing from those contracts will be analyzed as well. Based on this approach, the Contracting Officer anticipates that a fair and reasonable price will be obtained. Additionally, market research revealed that competition will best be supported by issuing the SIPR WebMethods solicitation on NASA SEWP. NASA SEWP has already determined the prices of supplies and fixed-priced services under schedule contracts are fair and reasonable, and represent the best value and lower overall cost alternatives to meet the Government's needs.

### **6. ANY OTHER FACTS SUPPORTING THE JUSTIFICATION.**

N/A

7. A STATEMENT OF ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE RESTRICTED CONSIDERATION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES IS MADE.

USTRANSCOM is continuing to solicit information from the industry to provide new technology which would overcome the proprietary aspects of the restrictions expressed herein.

## **8. CONTRACTING OFFICER'S CERTIFICATION**

I certify that the justification is accurate and complete to the best of my knowledge and belief.

LISA A. GROSS Contracting Officer 16 Apr 13 DATE **CONTRACTING ACTIVITY:** 

United States Transportation Command

**DPO Support Division** 

USTRANSCOM/TCAQ-DPO

508 Scott Drive, Building 1900W, Scott AFB, IL 62225

PROGRAM/PROJECT: Agile Transportation for 21st Century (AT21) SIPRNet webMethods

**AUTHORITY:** 10 U.S.C.2304 (c) & FAR 16.505(a)(4)(i)

### **ESTIMATED CONTRACT COST:**

### 9. TECHNICAL AND REQUIREMENTS PERSONNEL CERTIFICATION

I certify that the supporting data is the responsibility of technical or requirements personnel and which form a basis for the justification, have been certified as complete and accurate by the technical or requirements personnel.

/ ROGER DISPOTO AT21 Deputy Program Manager  REVIEWED:	16 Apr 2013 DATE
REVIEWED.	
GAIL T. EVANS Acting Chief, DPO Support Division	17apr/3 DATE
Office of the Staff Judge Advocate	16 APR 201.3 DATE
JEFFERY T. BEXER Chief, Business Support and Policy Division	DATE 13
APPROVED:	
WILLIAM RACHAL Competition Advocate	18 Apr 13 DATE